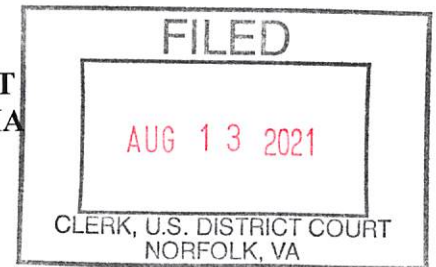


IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF VIRGINIA  
Norfolk Division



JOHNNIE ROSS,

Petitioner,

v.

Criminal No. 2:19-cr-148

UNITED STATES OF AMERICA,

Respondent.

***MEMORANDUM OPINION & ORDER***

Before the Court is Johnnie Ross' ("Petitioner") motion through counsel requesting compassionate release pursuant to 18 U.S.C. § 3582(c). ECF No. 36. The Government opposed the motion and Petitioner did not reply. ECF No. 43. This matter is now ripe for judicial determination. For the reasons below, Petitioner's motion is **DENIED**.

**I. FACTUAL AND PROCEDURAL HISTORY**

On September 4, 2019, Petitioner was named in a thirteen-count Indictment charging him with Distribution of Controlled Substances, in violation of 21 U.S.C. § 841(a)(1) and 841(b)(1)(C) (Counts One through Eight and Counts Ten through Twelve); and Felon in Possession of Firearm, in violation of 18 U.S.C. § 922(g)(1) (Count Nine and Count Thirteen). ECF No. 1. On December 11, 2019, Petitioner pled guilty to Count Two and Count Nine of the Indictment. ECF Nos. 13, 14, 15. According to his Presentencing Report ("PSR"), Petitioner was previously convicted of a felony and, starting in October 2018, he sold drugs and weapons on multiple occasions to a confidential source. ECF No. 32 at ¶ 5. In all, Petitioner was attributed with selling two firearms, 8.195 grams of fentanyl, 24.5 grams of heroin, and 43.3451 grams of cocaine, and 7.28 grams of cocaine base. *Id.* at ¶ 16. In his PSR, Petitioner reported that he has a chronic asthma problem, for which he has been hospitalized before, but takes medication to control it. *Id.* at ¶ 58. Petitioner

was assessed a total offense level of 19, a criminal history category IV, and a recommended guideline provision of 57 to 71 months for Counts Two and Nine. *Id.* at ¶¶ 73-74. On July 28, 2020, the Court imposed a sentence of Sixty (60) months imprisonment on Count Two and Sixty (60) months imprisonment on Count Nine, to be served concurrently, followed by three (3) years of supervised release on each count, to run concurrently. ECF Nos. 24, 25. Petitioner is currently incarcerated at FCI Petersburg Medium with a projected release date of January 19, 2024.

On April 5, 2021, Petitioner filed his *pro se* motion for compassionate release. ECF No. 28. On June 24, 2021, Petitioner filed the motion through counsel. ECF No. 36. On June 29, 2021, the Government responded in opposition. ECF No. 43. Petitioner never replied.

At age 30, Petitioner alleges that his chronic asthma and obesity present extraordinary and compelling reasons that warrants his release. ECF Nos. 28, 26. Accordingly, Petitioner requests that the Court grant him compassionate release and allow him to begin his period of supervised release.

## **II. LEGAL STANDARD**

### **A. The Exhaustion Requirement**

A petitioner may bring a motion to modify his or her sentence “after the defendant has fully exhausted all administrative rights to appeal a failure of the Bureau of Prisons (“BOP”) to bring a motion on the defendant’s behalf or the lapse of 30 days from the receipt of such a request by the warden of the defendant’s facility, whichever is earlier.” 18 U.S.C. § 3582(c)(1)(A). Accordingly, a petitioner seeking compassionate release is generally required to exhaust his or her administrative remedies prior to bringing a motion before the district court. *Id.* However, the exhaustion requirement may be waived under the following circumstances: (1) the relief sought would be futile upon exhaustion; (2) exhaustion via the agency review process would result in inadequate

relief; or (3) pursuit of agency review would subject the petitioner to undue prejudice. *United States v. Zukerman*, 2020 WL 1659880, at \*3 (S.D.N.Y. Apr. 3, 2020) citing *Washington v. Barr*, 925 F.3d 109, 118 (2d Cir. 2019). The COVID-19 pandemic, which could result in catastrophic health consequences for petitioners vulnerable to infection, implicates all three exceptions justifying the waiver of the exhaustion requirement. *Miller v. United States*, 2020 WL 1814084, at \*2 (E.D. Mich. Apr. 9, 2020); *United States v. Zukerman*, 2020 WL 1659880, at \*3 (S.D.N.Y. April 3, 2020); *United States v. Perez*, 2020 WL 1456422, at \*3–4 (S.D.N.Y. Apr. 1, 2020).

### **B. The Compassionate Release Standard**

As amended by the FIRST STEP Act, a court may modify a term of imprisonment on the motion of the petitioner after considering the factors set forth in 18 U.S.C. § 3553(a) if “extraordinary and compelling reasons warrant such a reduction.” 18 U.S.C. § 3582(c)(1)(A)(i). “Extraordinary and compelling reasons” was previously defined by the United States Sentencing Commission (“Sentencing Commission”) in U.S.S.G. § 1B1.13, Application Note 1. Before the passage of the FIRST STEP Act, the Sentencing Commission provided that a sentence may be modified due to the petitioner’s medical condition, age, or family circumstances and further defined the limits under which a sentence reduction may be given under those justifications. U.S.S.G. § 1B1.13, n. 1 (A)–(C). The Sentencing Commission also provided a “catch-all provision” that allowed for a sentence modification upon a showing of “extraordinary and compelling reason other than, or in combination with, the reasons described in subdivisions (A) through (C).” *Id.* at n. 1 (D). Use of the “catch-all provision” prior to the FIRST STEP Act was severely restricted because it required approval from the BOP before an individual could petition the district court for relief. *Id.*

However, U.S.S.G. § 1B1.13 is now outdated following the passage of the FIRST STEP

Act, which allows individuals to petition the district court directly without clearance from the BOP. As such, U.S.S.G. § 1B1.13 is merely advisory and does not bind the Court's application of § 3582(c)(1)(A). *McCoy v. United States*, 2020 WL 2738225, at \*4 (E.D. Va. May 26, 2020); *see also United States v. Lisi*, 2020 WL 881994, at \*3 (S.D.N.Y. Feb. 24, 2020) (“[T]he Court may independently evaluate whether [petitioner] has raised an extraordinary and compelling reason for compassionate release ... [but § 1B1.13's policy statement] remain[s] as helpful guidance to courts....”); *United States v. Fox*, 2019 WL 3046086, at \*3 (D. Me. July 11, 2019) (“[T]he Commission's existing policy statement provides helpful guidance on the factors that support compassionate release, although it is not ultimately conclusive”). A petitioner's rehabilitation standing alone does not provide sufficient grounds to warrant a sentence modification. 28 U.S.C. § 994(t). In sum, the Court may consider a combination of factors, including but not limited to those listed in U.S.S.G. § 1B1.13, in evaluating a petitioner's request for a sentence modification under 18 U.S.C. § 3582(c)(1)(A)(i).

### III. DISCUSSION

#### A. The Exhaustion Requirement

The Court finds that Petitioner did exhaust his administrative remedies prior to bringing his motion. On January 19, 2021, Petitioner submitted a Compassionate Release/Reduction in Sentence request to the Warden at FCI Petersburg Medium. ECF No. 36 at Exhibit 1. On February 22, 2021, his request was denied by the Warden. *Id.* Petitioner then filed a motion before the Court. Thus, more than 30 days passed since Petitioner filed his request.

#### B. Petitioner's Compassionate Release Request

The Court now turns to whether Petitioner has set forth extraordinary and compelling reasons to modify his sentence because of the grave risk COVID-19 poses to individuals with

underlying health conditions. During the COVID-19 pandemic, federal courts around the country have found that compassionate release is justified under the circumstances. *Zukerman*, 2020 WL 1659880, at \*4 citing *Perez*, 2020 WL 1546422, at \*4; *United States v. Colvin*, 2020 WL 1613943, \*4 (D. Conn. Apr. 2, 2020); *United States v. Rodriguez*, No. 2:03-CR-00271-AB-1, 2020 WL 1627331, at \*7 (E.D. Pa. Apr. 1, 2020); *United States v. Jepsen*, No. 3:19-CV-00073 (VLB), 2020 WL 1640232, at \*5 (D. Conn. Apr. 1, 2020); *Gonzalez*, 2020 WL 1536155, at \*3; *United States v. Muniz*, No. 4:09-CR-0199-1, 2020 WL 1540325, at \*2 (S.D. Tex. Mar. 30, 2020); *United States v. Campagna*, No. 16 CR. 78-01 (LGS), 2020 WL 1489829, at \*3 (S.D.N.Y. Mar. 27, 2020). Unlike the above cases, Petitioner's compassionate release is not justified under the circumstances.

First, Petitioner does not show a potential susceptibility to serious health risks from COVID-19. At 30-years old, Petitioner argues that his obesity and asthma place him at increased risk of serious illness should he contract COVID-19. ECF No. 28, 36. According to his medical records, Petitioner has a history of asthma, including hospitalization, which is triggered during allergy season. *See* ECF No. 38 (Sealed). However, he has a rescue inhaler that he rarely uses and has been prescribed medication to control his asthma. Moreover, in November 2020, Petitioner stated during his medical evaluation that running has helped control his asthma. Also, Petitioner has not presented with any symptoms of concern including coughing, shortness of breath, wheezing, dyspnea, or pleurisy caused by his asthma. *Id.* Additionally, Petitioner has a Body Mass Index ("BMI") of 33 kg/m<sup>2</sup>. ECF No. 36. According to the Centers for Disease Control and Prevention ("CDC"), obesity (BMI  $\geq 30$  kg/m<sup>2</sup> but  $< 40$  kg/m<sup>2</sup>) and asthma can make an individually more likely to get severely ill if they should contract COVID-19.<sup>1</sup> However, based on

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<sup>1</sup> See Centers for Disease Control and Prevention, "COVID-19: People with Certain Medical Conditions," *CDC.gov*, (Updated May 13, 2021), <https://www.cdc.gov/coronavirus/2019-ncov/need-extra-precautions/people-with-medical-conditions.html>

his medical records, Petitioner's underlying conditions are under control. Moreover, as of June 3, 2021, Petitioner received both doses of the COVID-19 vaccine. ECF No. 38. According to the CDC, the COVID-19 vaccine is "effective at preventing COVID-19 as seen in clinical trial settings."<sup>2</sup> Although individuals who are vaccinated may still contract COVID-19, they are significantly less likely to experience severe symptoms or be hospitalized as compared to unvaccinated individuals. *Id.* Petitioner has not reported any side effects to the vaccine. Therefore, Petitioner has not provided evidence showing that he is at high risk for serious illness due to COVID-19 which warrant extraordinary circumstances for compassionate release. *See United States v. Madison*, No. 2:17-cr-80, ECF No. 88 (E.D. Va. Mar. 19, 2021).<sup>3</sup>

Second, however, Petitioner does show a potential risk of contracting the disease at his prison facility. That is, even if Petitioner were vaccinated, there would still exist a possibility that he *could* contract COVID-19. As of August 10, 2021, the BOP has reported a total of 253 recovered positive cases of COVID-19 for inmates (0 current, 1 death) and 22 recovered cases (0 current) for staff at FCI Petersburg Medium.<sup>4</sup> Despite the BOP's protection measures, individuals housed in prisons remain particularly vulnerable to infection. *See Muniz*, 2020 WL 1540325, at \*1; *see also Esparza*, 2020 WL1696084, at \*1 (noting that "[e]ven in the best run prisons, officials might find it difficult if not impossible to follow the CDC's guidelines for preventing the spread of the virus among inmates and staff: practicing fastidious hygiene and keeping a distance of at least six

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<sup>2</sup> See Centers for Disease Control and Prevention, "Ensuring COVID-19 Vaccines Work: Vaccine Effectiveness," *CDC.gov*, available at <https://www.cdc.gov/coronavirus/2019-ncov/vaccines/effectiveness.html>

<sup>3</sup> Sister jurisdictions have similarly held that because the defendant "has now been fully vaccinated, he simply does not show that he suffers from an extraordinary condition that is terminal or severely limits his ability to function in a correctional setting." *United States v. Burks*, No. 3:14-cr-208-MOC-1, 2021 WL 1394857, at \*4 (W.D.N.C. Apr. 13, 2021); *see United States v. Smith*, No. 17-cr-20753, 2021 WL 364636, at \*2 (E.D. Mich. Feb. 3, 2021), *appeal docketed*, No. 21-1209 (6th Cir. Mar. 2, 2021) ("[A]bsent some shift in the scientific consensus, Defendant's vaccination against COVID-19 precludes the argument that his susceptibility to the disease is 'extraordinary and compelling' for purposes of § 3582(c)(1)(A).").

<sup>4</sup> See Federal Bureau of Prisons, "COVID-19 Corona Virus," *BOP.gov*, <https://www.bop.gov/coronavirus/>



feet from others”). Therefore, the Court need not wait until an outbreak occurs at a specific prison facility to determine that a petitioner has a particularized risk of contracting the disease. *See Zukerman*, 2020 WL 1659880, at \*6 citing *Rodriguez*, 2020 WL 1627331, at \* 12 (“the Court did not intend for that sentence to include incurring a great and unforeseen risk of severe illness or death brought on by a global pandemic”).

Third, overall, the § 3553(a) factors do not weigh in favor of Petitioner’s compassionate release. The seriousness of Petitioner’s conduct for his underlying offense remain unchanged. According to his PSR, Petitioner was previously convicted of a felony and, starting in October 2018, he sold drugs and weapons on multiple occasions to confidential sources. ECF No. 32 at ¶¶ 5-15. In all, Petitioner was attributed with selling two firearms, 8.195 grams of fentanyl, 24.5 grams of heroin, and 43.3451 grams of cocaine, and 7.28 grams of cocaine base. *Id.* at ¶ 16.

Prior to the instant offense, Petitioner also received multiple drug and violent convictions which included assault and battery of law enforcement, robbery, resisting arrest, and distribution of marijuana. *Id.* at ¶¶ 36-38. In all, Petitioner was assessed a total offense level of 19 and a criminal history category IV. *Id.* at ¶¶ 73-74. To date, Petitioner has only served about 35% of his sentence, with a projected release date of January 19, 2024. Accordingly, early release would not provide adequate deterrence or punishment for his offense. *See United States v. Hill*, No. 3:14cr114, 2020 WL 6049912, at \*5 (E.D. Va. Oct. 13, 2020) (denying compassionate release where the defendant had “served only 40% of his 188 month sentence, which may not afford adequate deterrence to his criminal conduct”). O

To his credit, Petitioner has completed educational courses, earned his GED, maintained employment, and is enrolled in a drug education program. ECF No. 36 at Exhibit 2. Moreover, Petitioner has only received one disciplinary infraction while incarcerated. The Court also notes

that there has been limited programming available due to COVID-19 lockdowns. However, as noted by sister courts, a “defendant’s rehabilitation alone proves insufficient to warrant a sentence reduction.” *See United States v. Woolridge*, No. 3:09CR156 (DJN), 2021 WL 415131, at \*7 (E.D. Va. Feb. 5, 2021); *see also United States v. Ahmad*, No. 1:11-cr-554-TSE, ECF No. 75 (E.D. Va. Apr. 8, 2021) (finding that the defendant’s coursework did not support compassionate release, reasoning that “[i]t is not uncommon for a defendant to take educational classes to pass the time in prison”).

Overall, the Court finds that the § 3553(a) factors do not weigh in Petitioner’s favor and his release would not promote the respect for law or provide adequate deterrence. Critically, Petitioner did not show extraordinary or compelling reasons for release due to COVID-19. Therefore, Petitioner does not qualify for compassionate release.

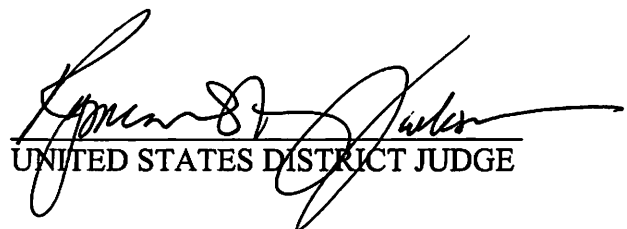
#### IV. CONCLUSION

For the foregoing reasons, Petitioner has not shown an extraordinary and compelling reason to grant compassionate release. Thus, Petitioner’s Motion for compassionate release, ECF No. 36, is **DENIED**. Furthermore, Petitioner’s *pro se* Motion for Compassionate release, ECF No. 28, is **Moot**.

The Clerk is **DIRECTED** to send a copy of this Order to the Petitioner, the United States Attorney, the United States Probation Office, the Federal Bureau of Prisons, and the United States Marshals Service.

**IT IS SO ORDERED.**

Norfolk, Virginia  
August 12, 2021



UNITED STATES DISTRICT JUDGE